

**PROPOSITION K BOND BUILDING FUND OF
SAN MARCOS UNIFIED SCHOOL DISTRICT**

AUDIT REPORT

**FOR THE YEAR ENDED
JUNE 30, 2018**

San Diego

Los Angeles

**San Francisco
Bay Area**

christywhite
A PROFESSIONAL
ACCOUNTANCY CORPORATION *associates*

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT
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June 30, 2018**

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**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT
Introduction and Citizens' Bond Oversight Committee Member Listing
June 30, 2018**

San Marcos Unified School District (the "District") operates eleven elementary schools, one kindergarten through eighth grade school, three middle schools, two comprehensive high schools, a continuation high school, an independent study high school, and an adult school. The District served approximately 21,000 students during the 2017-18 school year.

In November 2010, the voters of the District approved, by more than the required 55% favorable vote, Proposition K, authorizing the issuance and sale of general obligation bonds, not to exceed \$287,000,000. Proposition K is a Proposition 39 bond. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability provisions. Specifically, the District must conduct an annual independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended for facilities projects.

Proposition K bonds were issued by the District, through the County of San Diego. On June 22, 2011, the District issued Series A of the Election of 2010 General Obligation Bonds in the amount of \$142,046,476. A portion of the Series A debt was refunded during the year ended June 30, 2018 through the issuance of \$109,915,000 in 2017 General Obligation Refunding Bonds. On April 25, 2012, the District issued Series B of the Election of 2010 General Obligation Bonds in the amount of \$64,995,522. On April 30, 2014, the District issued Series C of the Election of 2010 General Obligation Bonds in the amount of \$74,702,798. On October 31, 2017, the District issued Series D of the Election of 2010 General Obligation Bonds in the amount of \$5,255,000. This was the final issuance under the Election of 2010 authorization.

The accompanying Proposition K Audit Report, for the year ended June 30, 2018, reflects the issuance of Series A, B, C, and D of the Proposition K general obligation bonds and compliance with the applicable requirements of Proposition 39 for such period.

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 (Chapter 44, Statutes of 2000), was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Proposition K including formation, composition and purpose of the Citizens' Bond Oversight Committee (CBOC). In compliance with Education Code Section 15278(a), the Proposition K CBOC was formed within 60 days of January 10, 2011, the date that the governing board entered the Proposition K election results on its minutes pursuant to Section 15274.

As of June 30, 2018, the Proposition K CBOC was comprised of the following members:

Name	Representation
Erin Veit	Active Business Representative, Chairperson
Khary Knowles	At-Large Member, Vice Chairperson
Stacey Burns	PTA Organization Member
Gary Gidner	Senior Citizens' Organization Member
Bill Steinecke	Parent of Child in District
Kelly Crews	Taxpayer's Organization Member
Michael Brock	At-Large Member
Becky Sparks	At-Large Member, Alternate

INDEPENDENT AUDITORS' REPORT

Governing Board Members and
Proposition K Citizens' Bond Oversight Committee
San Marcos Unified School District
San Marcos, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Proposition K Bond Building Fund of San Marcos Unified School District (the "District") as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Proposition K Bond Building Fund's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Christy White, CPA

Michael D. Ash, CPA

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State Board of Accountancy

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Proposition K Bond Building Fund of San Marcos Unified School District as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1A, the financial statements present only the individual Proposition 39 Bond Building Fund, consisting of the net construction proceeds of the Proposition K general obligation bonds as issued by the District, through the County of San Diego, and are not intended to present fairly the financial position of the District in conformity with generally accepted accounting principles.

Other Matters

Prior-Year Comparative Information

We have previously audited the Proposition K Bond Building Fund's 2017 financial statements, and we expressed an unmodified opinion on the respective financial position and changes in financial position in our report dated February 27, 2018. In our opinion, the comparative information presented herein as of and for the year ended June 30, 2017 is consistent, in all material respects, with the audited financial statements from which it has been derived.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 7, 2019 on our consideration of the Proposition K Bond Building Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the San Marcos Unified School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Proposition K Bond Building Fund's internal control over financial reporting and compliance.

Report on Other Legal and Regulatory Requirements

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have also issued our performance audit report dated February 7, 2019 on our consideration of the Proposition K Bond Building Fund's compliance with the requirements of Proposition 39. That report is an integral part of our audit of the Proposition 39 Bond Building Fund for the year ended June 30, 2018 and should be considered in assessing the results of our financial audit.

Christy White Associates

San Diego, California
February 7, 2019

FINANCIAL SECTION

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT
Balance Sheet
June 30, 2018 (With Comparative Data for June 30, 2017)**

	<u>2018</u>	<u>2017</u>
ASSETS		
Cash and investments	\$ 40,559,625	\$ 73,895,586
Accounts receivable	206,133	229,206
	<u> </u>	<u> </u>
Total Assets	<u>\$ 40,765,758</u>	<u>\$ 74,124,792</u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 2,365,477	\$ 1,406,394
	<u> </u>	<u> </u>
Total Liabilities	<u>2,365,477</u>	<u>1,406,394</u>
Fund Balance		
Restricted for capital projects	<u>38,400,281</u>	<u>72,718,398</u>
	<u> </u>	<u> </u>
Total Liabilities and Fund Balance	<u>\$ 40,765,758</u>	<u>\$ 74,124,792</u>

The notes to financial statements are an integral part of this statement.

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT
Statement of Revenues, Expenditures and Changes in Fund Balance
For the Year Ended June 30, 2018 (With Comparative Data for the Year Ended June 30, 2017)**

	<u>2018</u>	<u>2017</u>
REVENUES		
Other local revenue	\$ 1,015,465	\$ 846,323
Total Revenues	<u>1,015,465</u>	<u>846,323</u>
EXPENDITURES		
Plant services	10,753	-
Facilities acquisition and construction	40,560,643	12,850,531
Debt service - issuance costs	17,186	-
Total Expenditures	<u>40,588,582</u>	<u>12,850,531</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(39,573,117)	(12,004,208)
OTHER FINANCING SOURCES		
Proceeds from debt issuance	5,255,000	-
Total Other Financing Sources	<u>5,255,000</u>	<u>-</u>
Net Change in Fund Balance	(34,318,117)	(12,004,208)
Beginning Fund Balance	<u>72,718,398</u>	<u>84,722,606</u>
Ending Fund Balance	<u>\$ 38,400,281</u>	<u>\$ 72,718,398</u>

The notes to financial statements are an integral part of this statement.

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT
Notes to Financial Statements
June 30, 2018**

NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The Board of Supervisors of San Diego County adopted a resolution on May 27, 1975, creating a new unified school district comprising the area of Rich-Mar Union School District named “San Marcos Unified School District.” The District operates eleven elementary schools, one kindergarten through eighth grade school, three middle schools, two comprehensive high schools, a continuation high school, an independent study high school, and an adult school. The District serves approximately 21,000 students.

In November 2010, the voters of the District approved by more than 55% Proposition K, authorizing the issuance and sale of general obligation bonds, not to exceed \$287,000,000, for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities.

An advisory committee to the District’s Governing Board and Superintendent, called the Proposition K Citizens’ Bond Oversight Committee, was established pursuant to the requirements of state law and the provisions of Proposition K. According to its mission statement, the Committee’s oversight goals include: providing independent monitoring and review of all Proposition K fund expenditures in accordance with contracts executed by and between the Districts, its Contractors and Sub-contractors and all Bond Agency requirements and to keep the public informed through normal public information channels.

The statements presented are for the individual Proposition K Bond Building Fund of the District, consisting of the net construction proceeds of Proposition K Series A, B, C, and D general obligation bonds as issued by the District, through the County of San Diego, and are not intended to be a complete presentation of the District’s financial position or results of operations.

B. Accounting Policies

The District accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

C. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements are presented on the modified accrual basis of accounting. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. “Available” means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year.

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT**
Notes to Financial Statements, continued
June 30, 2018

NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid.

E. Cash and Investments

In accordance with Education Code Sections 15357 and 41001, the District maintains a portion of its cash in the San Diego County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

F. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

G. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District's governing board must adopt a budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements.

These budgets are revised by the District's governing board during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

H. Fund Balance

Under GASB Statement No. 54, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The fund balance in the Proposition K bond fund is considered restricted.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT**
Notes to Financial Statements, continued
June 30, 2018

NOTE 2 – CASH AND INVESTMENTS

Summary of Cash and Investments

Cash and investments as of June 30, 2018 are classified in the accompanying financial statements as follows:

Cash in county treasury	\$	40,541,879
Cash with fiscal agent		17,746
Total cash and investments	\$	<u>40,559,625</u>

Policies and Practices

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered state warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations. Investments of debt proceeds held by trustees are governed by the provisions of debt agreements rather than the general provisions of the California Government Code. These provisions allow for the acquisition of investment agreements with maturities up to 30 years.

Cash in County Treasury – The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District’s investment in the pool is reported in the accounting financial statements at amounts based upon the District’s pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

Cash with Fiscal Agent – The District holds a balance in an escrow account for payments to vendors.

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT**
Notes to Financial Statements, continued
June 30, 2018

NOTE 2 – CASH AND INVESTMENTS (continued)

General Authorizations

Except for investments by trustees of debt proceeds, the authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. The table below identifies examples of the investment types permitted in the investment policy:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

Limitations as they relate to interest rate risk, credit risk, custodial credit risk, and concentration of credit risk are described below:

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the San Diego County Treasury Investment Pool. The District maintains a pooled investment with the County Treasury with a fair value of approximately \$40,279,573 and an amortized book value of \$40,541,879 at June 30, 2018. The average weighted maturity for this pool is 345 days.

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT**
Notes to Financial Statements, continued
June 30, 2018

NOTE 2 – CASH AND INVESTMENTS (continued)

Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investment in the San Diego County Investment Pool is rated AA Af/S1 by Standard & Poor's.

Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a failure of a counterparty to an investment, some or all of the investment amount may not be recovered by the holder of the investment. The District's investments as of June 30, 2018 were not subject to custodial credit risk because the investments were in the county investment pool.

Concentration of Credit Risk

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government Code. District investments that are greater than 5 percent of total investments are in either an external investment pool or mutual funds and are therefore exempt.

Fair Value

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices (unadjusted) in active markets for identical assets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, either directly or indirectly.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the San Diego County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

As of June 30, 2018, the District held uncategorized investments in the San Diego County Treasury with a fair value of \$40,279,573 in relation to the Proposition K Bond Building Fund.

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT
Notes to Financial Statements, continued
June 30, 2018**

NOTE 3 – ACCOUNTS RECEIVABLE

Accounts receivable of the Proposition K Bond Building Fund as of June 30, 2018 consisted of the following:

Interest earned on investments	\$ 206,133
Total	<u>\$ 206,133</u>

NOTE 4 – PROPOSITION K GENERAL OBLIGATION BONDS

In November 2010, the voters of the San Marcos Unified School District approved by more than 55% Proposition K, authorizing the issuance and sale of \$287,000,000 of general obligation bonds. The Proposition K bonds were issued by the District, through the County of San Diego. These issuances include Series A, B, C, D, and the 2017 Refunding bonds. The debt issuances made under the Proposition K authorization are summarized below, and do not include accreted interest totaling \$38,143,067 as of June 30, 2018.

Series	Issue Date	Maturity Date	Interest Rate	Original Issue	Bonds			Bonds Outstanding June 30, 2018
					Outstanding July 1, 2017	Additions	Deductions	
Election 2010, Series A	6/22/2011	8/1/2038	1.38% - 6.35%	\$ 142,046,476	\$ 138,769,190	\$ -	\$ 112,734,115	\$ 26,035,075
Election 2010, Series B	4/25/2012	8/1/2051	5.66% - 12.00%	64,995,522	64,884,552	-	70,667	64,813,885
Election 2010, Series C	4/30/2014	8/1/2040	1.83% - 5.31%	74,702,799	71,807,799	-	-	71,807,799
Election 2010, Series D	10/31/2017	8/1/2021	3.00% - 4.00%	5,255,000	-	5,255,000	-	5,255,000
2017 Refunding Bonds	10/31/2017	8/1/2038	2.00% - 5.00%	109,915,000	-	109,915,000	-	109,915,000
					<u>\$ 275,461,541</u>	<u>\$ 115,170,000</u>	<u>\$ 112,804,782</u>	<u>\$ 277,826,759</u>

The annual requirements to amortize all Proposition K outstanding general obligation bonds payable as of June 30, 2018, presented in a consolidated format, are as follows:

Year Ended June 30,	Principal	Interest	Total
2019	\$ 3,705,205	\$ 8,439,845	\$ 12,145,050
2020	6,916,816	8,011,009	14,927,825
2021	3,554,696	8,893,904	12,448,600
2022	4,980,285	8,057,215	13,037,500
2023	3,716,945	9,518,680	13,235,625
2024 - 2028	21,929,161	57,039,840	78,969,001
2029 - 2033	40,967,657	62,975,092	103,942,749
2034 - 2038	79,483,632	52,927,668	132,411,300
2039 - 2043	68,650,699	29,297,876	97,948,575
2044 - 2048	22,445,727	126,218,794	148,664,521
2049 - 2052	21,475,936	164,515,177	185,991,113
Total	<u>\$ 277,826,759</u>	<u>\$ 535,895,100</u>	<u>\$ 813,721,859</u>

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT
Notes to Financial Statements, continued
June 30, 2018**

NOTE 5 – CONSTRUCTION COMMITMENTS

As of June 30, 2018, the District had commitments with respect to unfinished Proposition K capital projects in the amount of \$21,633,210.

NOTE 6 – EXPENDITURES BY PROJECT SITE

The following table presents the expenditure amounts by project for the years ended June 30, 2011 through June 30, 2018, respectively:

Project	2011*	2012	2013	2014	2015	2016	2017	2018	Total
Carrillo Elementary School	\$ -	\$ -	\$ -	\$ 351,035	\$ 3,021,946	\$ 34,920	\$ -	\$ 25,446	\$ 3,433,347
Discovery Elementary School	-	-	-	22,634	1,150,557	11,970	-	45,391	1,230,552
Foothills High School	-	-	-	-	106,280	11,970	-	-	118,250
Joli Ann Leightag Elementary School	-	-	-	1,410	323,184	12,721	-	327,050	664,365
Knob Hill Elementary School	-	-	-	1,303	574,947	430,918	-	66,204	1,073,372
La Costa Meadows Elementary School	-	-	-	352,027	255,605	812,820	879,815	11,815,209	14,115,476
La Mirada Academy (formerly Alvin Dunn Elementary School)	-	-	89,770	582	1,215,950	358,869	1,852,184	13,274,118	16,791,473
Mission Hills High School	-	-	-	674,089	637,129	924,356	1,199,892	11,260	3,446,726
Paloma Elementary School	-	-	-	489,976	56,691	-	-	461,253	1,007,920
Richland Elementary School	-	-	-	16,678	698,254	21,375	-	27,599	763,906
San Elijo Elementary School	-	-	-	-	518,557	238,810	-	426,451	1,183,818
San Elijo Middle School	-	-	-	31,535	1,221,491	1,155,609	1,110,454	29,584	3,548,673
San Marcos Elementary School	-	-	-	244,648	2,197,344	34,139	-	379,090	2,855,221
San Marcos High School	2,812,858	33,750,157	74,826,565	51,491,161	9,844,978	1,152,676	101	-	173,878,496
San Marcos Middle School	-	-	-	4,733	300,004	728,909	5,649,212	13,106,743	19,789,601
Technology Infrastructure	-	-	-	647,395	146,532	-	2,158,873	-	2,952,800
Twin Oaks Elementary School	-	-	-	12,968	671,914	240,664	-	413,984	1,339,530
Twin Oaks High School	-	-	-	901	369,760	217,535	-	6,027	594,223
Woodland Park Middle School	-	-	87,915	1,075,169	944,643	341,603	-	26,705	2,476,035
Program Administration - Districtwide	146,801	193,502	166,907	529,192	724,202	107,980	-	129,282	1,997,866
Debt Service and Other	-	2,478,782	-	346,152	20,147	-	-	17,186	2,862,267
Total	\$ 2,959,659	\$ 36,422,441	\$ 75,171,157	\$ 56,293,588	\$ 25,000,115	\$ 6,837,844	\$ 12,850,531	\$ 40,588,582	\$ 256,123,917

*These amounts are unaudited.

OTHER INDEPENDENT AUDITORS' REPORTS

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Christy White, CPA

Michael D. Ash, CPA

John Whitehouse, CPA

Heather Daud Rubio

Governing Board Members and
Proposition K Citizens' Bond Oversight Committee
San Marcos Unified School District
San Marcos, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Proposition K Bond Building Fund of San Marcos Unified School District, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Proposition K Bond Building Fund of San Marcos Unified School District's basic financial statements, and have issued our report thereon dated February 7, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Proposition K Bond Building Fund of San Marcos Unified School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Proposition K Bond Building Fund of San Marcos Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Proposition K Bond Building Fund of San Marcos Unified School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Proposition K Bond Building Fund of San Marcos Unified School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Christy White Associates

San Diego, California

February 7, 2019

REPORT ON PERFORMANCE

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Governing Board Members and
Proposition K Citizens' Bond Oversight Committee
San Marcos Unified School District
San Marcos, California

Report on Performance

We have audited the San Marcos Unified School District Proposition K Bond Building Fund's compliance with the performance audit procedures described in the *2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed in Title 5, *California Code of Regulations*, section 19810, that could have a direct and material effect on the San Marcos Unified School District's Proposition K Bond Building Fund for the year ended June 30, 2018, as identified below.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to local school construction bonds.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance of the San Marcos Unified School District's Proposition K Bond Building Fund ("Proposition K") based on our performance audit of the types of compliance requirements referred to above. We conducted our performance audit in accordance with generally accepted government auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed in Title 5, *California Code of Regulations*, section 19810. Those standards require that we plan and perform the performance audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. An audit includes examining, on a test basis, evidence about Proposition K's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that the evidence obtained in our performance audit provides a reasonable basis for our findings and conclusions based on our audit objectives. However, our audit does not provide a legal determination of the Proposition K's compliance with those requirements.

Opinion on Performance

In our opinion, Proposition K complied, in all material respects, with the types of compliance requirements referred to above that are applicable to the Proposition K Bond Building Fund noted below for the year ended June 30, 2018.

Procedures Performed

In connection with the performance audit referred to above, we selected and tested transactions and records to determine Proposition K's compliance with the state laws and regulations applicable to the Financial Audit Procedures and Performance Audit Procedures over the Proposition K Bond Building Fund. Additional agreed upon procedures relating the Proposition K Bond Building Fund may also be included.

The results of the procedures performed and the related results are further described in the accompanying performance audit results following this Report on Performance.

Christy White Associates

San Diego, California
February 7, 2019

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT
Audit Procedures and Results
For the Year Ended June 30, 2018**

SECTION I – FINANCIAL AUDIT PROCEDURES AND RESULTS

Financial Statements

As mentioned in the Report on Financial Statements, we have issued an unmodified opinion over the financial statements of the Proposition K Bond Building Fund as of and for the year ended June 30, 2018.

Internal Control Evaluation

We tested internal controls over financial reporting and compliance with laws, regulations, or provisions of contracts or agreements and have determined through our inquiry of management and our evaluation of District processes that no significant deficiencies were noted.

SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS

Facility Project Expenditures

We selected a representative sample of expenditures charged to the Proposition K Bond Building Fund and reviewed supporting documentation to ensure funds were properly expended on specific project(s) listed in the text of the Proposition K ballot.

We tested approximately \$23.7 million (approximately 58%) of Proposition K expenditures incurred during the 2017-18 fiscal year for validity, allowability and accuracy and concluded that the sampled expenditures were in compliance with the terms of Proposition K ballot language, the District approved facilities plan, and applicable state laws and regulations.

Personnel Expenditures

Based on review of expenditure information, we noted that there were no salaries or benefits charged to the Proposition K Bond Building Fund during the fiscal year ended June 30, 2018. Audit procedures over personnel expenditures were not applicable.

The previous Report on Performance is an integral part of the above performance audit results.

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT
Audit Procedures and Results, continued
For the Year Ended June 30, 2018**

SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS (continued)

Facilities Site Walk

We performed a site walk to verify that Proposition K funds expended for the year ended June 30, 2018 were for valid facilities acquisition and construction purposes. We toured the construction sites at San Marcos Middle School, La Mirada Academy, and La Costa Meadows Elementary School. Through observation and inquiry, the auditor was able to gain an understanding of the projects taking place and ensure that funds were being properly expended in accordance with the Proposition K ballot language.

Contract and Bid Procedures

We reviewed a listing of contracts awarded during the fiscal year ended June 30, 2018 and selected a sample to ensure that contracts for public projects followed appropriate bidding procedures per applicable Public Contract Code. Additionally, we reviewed overall expenditures by vendor in order to determine if multiple projects under the applicable bidding threshold were identified to suggest any possible bid-splitting.

For the year ended June 30, 2018, we reviewed the contract bidding procedures for compliance with applicable sections of Public Contract Code, provisions of the California Uniform Construction Cost Accounting Commission (CUPCAA) policies for the following contract:

- Technology Phase 5.3 – Digital Networks Group Inc. in the amount of \$3,670,015 (CUPCAA – formal bid)

Based on our review of overall expenditures and projects by vendor, no instances or possible indications of bid-splitting were identified. The District appears to be properly reviewing projects and applying appropriate procedures over contract and bidding procedures.

Contracts and Change Orders

We reviewed a listing of contracts and change orders during the fiscal year ended June 30, 2018 and selected a sample to ensure that change orders were properly approved and in accordance with District policies. Additionally, cumulative change orders for any given contract were reviewed to ensure that total change orders did not exceed ten percent of the total original contract.

Through this review, we were determined that change orders appear to be properly reviewed and approved by management and the governing board in accordance with District policy.

The previous Report on Performance is an integral part of the above performance audit results.

**PROPOSITION K BOND BUILDING FUND
SAN MARCOS UNIFIED SCHOOL DISTRICT
Audit Procedures and Results, continued
For the Year Ended June 30, 2018**

SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS (continued)

Citizens' Bond Oversight Committee (CBOC)

In accordance with Assembly Bill (AB) 1908 and Education Code (Ed Code) Section 15278, the District is required to establish a bond oversight committee for Proposition 39 bonds to include one active member from each of the following sectors: a business organization, senior citizens organization, bona fide taxpayers' association, parent/guardian of a child enrolled in the District and a parent/guardian of a child enrolled in the District who is also a member of a parent teacher association. Additionally, no employee or official of the District shall be appointed to the citizens' oversight committee.

We found that the District successfully compiled a CBOC with an active member from each of the required representations. No members of the CBOC are also an employee, official, vendor or consultant of the District. Refer to the Introduction and CBOC Member Listing for a listing of current members as of June 30, 2018.

The previous Report on Performance is an integral part of the above performance audit results.

FINDINGS AND RESPONSES SECTION

**PROPOSITION K BOND BUILDING FUND
 SAN MARCOS UNIFIED SCHOOL DISTRICT
 Schedule of Findings and Recommendations
 For the Year Ended June 30, 2018**

PART I – SUMMARY OF AUDITORS’ RESULTS

FINANCIAL STATEMENTS	<u>Unmodified</u>
Type of auditors’ report issued	
Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Non-compliance material to the financial statements?	<u>No</u>
 PERFORMANCE AUDIT	
Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Type of auditor’s report issued on performance for local school construction bonds:	<u>Unmodified</u>

PART II – FINANCIAL STATEMENT FINDINGS

There were no findings related to the financial statements for the year ended June 30, 2018.

PART III – PERFORMANCE AUDIT FINDINGS

There were no findings or recommendations related to local school construction bonds for the year ended June 30, 2018.

PART IV – PRIOR AUDIT FINDINGS

There were no findings and recommendations during the year ended June 30, 2017.